




## KNOXVILLE POLICE DEPARTMENT



### GENERAL MEMORANDUM

<b>TO:</b> Chief Eve Thomas	<b>DATE:</b> 1/17/19
<b>FROM:</b> Lt. Jerry L. Armstrong 	<b>DISTRIBUTION:</b> Deputy Chief Holliday Lt. Coker Officer M. Gentry
<b>SUBJECT:</b> Quarterly Administrative Review of Agency Practices Including Citizen Concerns (4 <sup>th</sup> Quarter 2018)	

As required by CALEA Standards and KPD General Order 1.41, the Internal Affairs Unit conducted a quarterly review of bias based profiling issues for the fourth quarter of 2018. After the review of relevant data and reports, there is no indication that any officer in this department is involved in bias based profiling.

During the fourth quarter of 2018, the Internal Affairs Unit received no racial profiling complaints. The Internal Affairs Unit will continue to review and aggressively follow-up on any citizen complaints of this nature.

Clarence Vaughn of the Police Advisory and Review Committee was contacted regarding citizen complaints that involved bias based profiling. A copy of PARC's 4<sup>th</sup> quarter report showed three incidents of racial profiling.

A review of the 2018 Recruit Academy curriculum confirmed that all officers are still receiving extensive training regarding bias based profiling and diversity issues to include legal aspects, as required by departmental policy. The curriculum for the current and any upcoming Recruit Academy will be reviewed to ensure this practice remains in place.

Additionally, the following included data was reviewed and there were some increases and decreases from the previous quarter.

Arrests decreased between the 3rd quarter of 2018 and the 4th quarter of 2018 (2905 to 2706), the number of suspects increased (from 7291 to 8022).

- State Seizures and DAGs —this report showed an increase in the total number of seizures from the 3rd quarter of 2018 to the 4<sup>th</sup> quarter of 2018. In the 3<sup>rd</sup> quarter of 2018 there was a total of 13 seizures. In 4<sup>th</sup> quarter of 2018 there was a total of 34 seizures (121 seizures total for 2018).
- Citations-The number of citations for the 3<sup>rd</sup> quarter of 2018, when compared to the 4<sup>th</sup> quarter of 2018 show an decrease in the number of citations issued (from 8240 to 6684).
- Field Interviews-When the 3<sup>rd</sup> quarter of 2018 is compared to the 4<sup>th</sup> quarter of 2018, there was an increase in the number of Field Interviews (2369 to 3283).

**Racial Profiling Report**  
**4<sup>th</sup> Quarter**  
**(October 1, 2018 – December 31, 2018)**

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There were three alleged racial profiling cases reviewed by PARC during the 4<sup>th</sup> Quarter.

**Case #1 Summary:**

PARC received a Citizen Complaint regarding an incident that occurred near a place of work on E. Magnolia Avenue. The incident involved the complainant allegedly having damages to her vehicle caused by another party. The complainant stated that the other party struck her vehicle with their car door. The other party became very aggressive and argumentative with the complainant. Once Knoxville Police Department Officers arrived, the complainant stated that she was viewed as the suspect versus the victim. The complainant is the individual who contacted law enforcement officers and requested that officers appear to the scene. The complainant alleged that she was treated unfairly due to being an African-American woman and the other party involved being an elderly White female (in late 60s, early 70s). The complainant requested an incident report from the officers and she was not provided a report or any documentation of the incident. The complainant feels that officers sided with the other party due to her racial background. In addition, the complainant alleged that officers responded in an unprofessional manner in reference to her request for an incident report.

**Conclusion:**

After further review, the Executive Director was able to review the incident and share information concerning the 911 recording with the complainant. The incident can be seen as more of a civil matter, due to officers not being present to witness the other vehicle striking the complainant's vehicle. Knoxville Police Department officers did not witness the alleged event of the other party striking the complainant's vehicle. In addition, the pictures and documentation of the event did not support any evidence of damage caused by the other party. Therefore, the allegations against the involved officers did not support a violation of the Knoxville Police Department's *General Order 1.41 (Bias Based Policing)*.

**Case #2 Summary:**

PARC received a Citizen Complaint in reference to an incident involving the complainant's son. The complainant stated that her son was involved in a traffic stop with the Knoxville Police Department. The complainant's son was stopped for failing to wear his seatbelt. Officers obtained the individual's driver's license and registration, and the information obtained resulted in noting that the complainant's son has previous charges involving illegal substances. Therefore,

the officer asked the individual if he had any illegal substances or drugs in the vehicle and would he admit to a search of the vehicle. The individual admitted to a search of the vehicle. Officers detained the involved person and conducted a search of the vehicle with assistance of a K9 officer. The complainant was upset with the officer's comments in reference to her son. The complainant stated that officers informed her of her son's prior charges and stated that he could have illegal substances in the vehicle because of his previous interaction with law enforcement. The complainant believed her son was being profiled because of his past convictions. Therefore, the complainant requested that the officers' actions be reviewed in relation to KPD's policies and procedures.

### **Conclusion:**

The complaint received was reviewed by documenting the traffic stop and interaction between the complainant's son and the officer involved. The officer was observed making a traffic stop for a "Failure to wear a seatbelt". The officer provided the individual with reasoning for the traffic stop. Permission was given to the officer to search the vehicle for any illegal substances, in which a search was conducted by a Knoxville Police Department K9 Officer. The interaction between the officer and the involved person escalated once another officer appeared to have engaged the individual. The questioning of the individual's past infractions does not place a violation on the Knoxville Police Department's policy on Bias Based Policing. Therefore, the officer's actions are reviewed as being lawful and proper despite the circumstance of the person's prior engagements with law enforcement being brought to question. The concerns presented by the complainant was shared with the Knoxville Police Department to provide reassurance to the complainant that her son should not feel profiled or targeted because of his previous convictions.

### **Case #3 Summary:**

PARC received a complaint from a concerned citizen in reference to an incident involving an emergency call made to the 911 Call Center. The concerned citizen stated that he contacted the Knoxville Police Department's Non-Emergency number after seeing a gentleman passed out on the sidewalk near his place of residence. After providing a brief description of the person in need, the complainant informed us that the officer whom answered the call responded by asking the race of the individual in need of service. The concerned citizen found that question to be offensive due to the individual potentially being in need of service and the temperature being cold outside. The concerned citizen stated that the officer responded by asking, "Is he Black or Hispanic"? The citizen expressed that this question was targeted to persons of the African-American or Hispanic race.

### **Conclusion:**

After further review, the filed complaint referencing bias placed on an individual in need of service was not sustained. The 911 Call Center Operator was heard asking verifying questions to the caller, which described appearance and bodily functions (i.e., breathing). The operator was overheard stating “Is he Black, White, or Hispanic” in reference to attempting to provide details to the emergency medical response team in route. Therefore, the actions of the individual involved were considered to be lawful and not served as any discriminatory practice of profiling or labeling an individual based on race.

### **KPD Policy and Procedure Reviewed:**

#### **General Order 1.41 Bias Based Policing**

##### **I. Policy**

It is the policy of the Knoxville Police Department that we are committed to preserving the peace and maintaining order in the City of Knoxville by practicing bias-free policing and respecting the rights and dignity of all citizens.

##### **II. Definition**

Bias Based Profiling - The practice of stopping, detaining or searching a person based solely upon a common trait or a group that includes but is not limited to their race, color ethnicity, age, gender sexual orientation, religion, economic status or any other identifiable group characteristic.



## 2018 Arrest / Suspect Based on Race / Sex by Quarter

Arrest is based on "Encounter" and Suspect is based on "Report #'s"

Females	1st Quarter		2nd Quarter		3rd Quarter		4th Quarter		Total		Percent	
	Arrest	Suspect	Arrest	Suspect	Arrest	Suspect	Arrest	Suspect	Arrest	Suspect	Arrest	Suspect
American Indian/Alaskan Native	0	4	2	5	2	7	7	12	11	28	0.28%	0.28%
Asian/Pacific Islander	2	9	0	10	1	6	3	23	6	48	0.15%	0.48%
Black	206	643	210	698	184	612	187	591	787	2,544	20.33%	25.45%
Unknown	0	10	0	14	1	6	0	10	1	40	0.03%	0.40%
White	736	1,808	809	1,859	800	1,794	722	1,875	3,067	7,336	79.21%	73.39%
<b>Total</b>	<b>944</b>	<b>2,474</b>	<b>1,021</b>	<b>2,586</b>	<b>988</b>	<b>2,425</b>	<b>919</b>	<b>2,511</b>	<b>3,872</b>	<b>9,996</b>	<b>100%</b>	<b>100%</b>

Males	1st Quarter		2nd Quarter		3rd Quarter		4th Quarter		Total		Percent	
	Arrest	Suspect	Arrest	Suspect	Arrest	Suspect	Arrest	Suspect	Arrest	Suspect	Arrest	Suspect
American Indian/Alaskan Native	10	23	11	32	8	19	10	32	39	106	0.52%	0.52%
Asian/Pacific Islander	14	22	11	30	9	31	11	37	45	120	0.60%	0.58%
Black	543	1,786	582	1,764	518	1,559	507	1,952	2,150	7,061	28.86%	34.40%
Unknown	0	26	0	28	0	22	1	41	1	117	0.01%	0.57%
White	1,205	3,186	1,369	3,250	1,382	3,235	1,258	3,449	5,214	13,120	70.00%	63.93%
<b>Total</b>	<b>1,772</b>	<b>5,043</b>	<b>1,973</b>	<b>5,104</b>	<b>1,917</b>	<b>4,866</b>	<b>1,787</b>	<b>5,511</b>	<b>7,449</b>	<b>20,524</b>	<b>100%</b>	<b>100%</b>

Male and Female	1st Quarter		2nd Quarter		3rd Quarter		4th Quarter		Total		Percent	
	Arrest	Suspect	Arrest	Suspect	Arrest	Suspect	Arrest	Suspect	Arrest	Suspect	Arrest	Suspect
American Indian/Alaskan Native	10	27	13	37	10	26	17	44	50	134	0.44%	0.44%
Asian/Pacific Islander	16	31	11	40	10	37	14	60	51	168	0.45%	0.55%
Black	749	2,429	792	2,462	702	2,171	694	2,543	2,937	9,605	25.94%	31.47%
Unknown	0	36	0	42	1	28	1	51	2	157	0.02%	0.51%
White	1,941	4,994	2,178	5,109	2,182	5,029	1,980	5,324	8,281	20,456	73.15%	67.02%
<b>Total</b>	<b>2,716</b>	<b>7,517</b>	<b>2,994</b>	<b>7,690</b>	<b>2,905</b>	<b>7,291</b>	<b>2,706</b>	<b>8,022</b>	<b>11,321</b>	<b>30,520</b>	<b>100%</b>	<b>100%</b>

"Unknown"	1st Quarter		2nd Quarter		3rd Quarter		4th Quarter		Total		Percent	
	Arrest	Suspect	Arrest	Suspect	Arrest	Suspect	Arrest	Suspect	Arrest	Suspect	Arrest	Suspect
American Indian/Alaskan Native	NA	0	NA	0	NA	0	NA	0	NA	0	NA	0.00%
Asian/Pacific Islander	NA	0	NA	0	NA	0	NA	0	NA	0	NA	0.00%
Black	NA	1	NA	0	NA	2	NA	0	NA	3	NA	0.05%
Unknown	NA	1,504	NA	1,543	NA	1,608	NA	1,477	NA	6,132	NA	99.82%
White	NA	3	NA	1	NA	4	NA	0	NA	8	NA	0.13%
<b>Total</b>	<b>NA</b>	<b>1,508</b>	<b>NA</b>	<b>1,544</b>	<b>NA</b>	<b>1,614</b>	<b>NA</b>	<b>1,477</b>	<b>NA</b>	<b>6,143</b>	<b>NA</b>	<b>100%</b>

Data Source: Vision RMS

**State Seizures and DAGs filed Categories**

Race	Total		Quarter Total		Annual Total		
	Male	Female	Male	Female	Male	Female	
Caucasian	2	2	16	2	33	10	43
Black	5	1	14	2	63	13	76
Hispanic	0	0	0	0	2	0	2
Nat. American	0	0	0	0	0	0	0
Asian	0	0	0	0	0	0	0
Mid-Eastern	0	0	0	0	0	0	0
<b>Total</b>	<b>7</b>	<b>3</b>	<b>30</b>	<b>4</b>	<b>98</b>	<b>23</b>	<b>121</b>

Age	Total		Quarter Total		Annual Total		
	-18	18	-18	18	-18	18	
Caucasian	0	4	1	17	1	42	43
Black	0	6	0	16	0	76	76
Hispanic	0	0	0	0	0	2	2
Nat. American	0	0	0	0	0	0	0
Asian	0	0	0	0	0	0	0
Mid-Eastern	0	0	0	0	0	0	0
<b>Total</b>	<b>0</b>	<b>10</b>	<b>1</b>	<b>33</b>	<b>1</b>	<b>120</b>	<b>121</b>

Criminal History	First Offender		Repeat Offender		Quarter Total		Annual Total	
	First Offender	Repeat Offender	First Offender	Repeat Offender	First	Repeat	First	Repeat
Caucasian	2	2	2	16	18	8	35	43
Black	4	2	5	11	16	20	56	76
Hispanic	0	0	0	0	0	1	1	2
Nat. American	0	0	0	0	0	0	0	0
Asian	0	0	0	0	0	0	0	0
Mid-Eastern	0	0	0	0	0	0	0	0
<b>Total</b>	<b>6</b>	<b>4</b>	<b>7</b>	<b>27</b>	<b>34</b>	<b>29</b>	<b>92</b>	<b>121</b>

Numbers varies from number of seizures due to multiple items being seized from same individual.



**CITATION SUMMARY OF ADULT OFFENDERS BY RACE / AGE / GENDER: OCT 1 - DEC 31, 2018**

Report does not include Parking Citation or General Session Citations. Count is based on encounter

	FEMALE	FEMALE %	MALE	MALE %	UNK	UNK %	TOTAL	TOTAL %
ASIAN	40	1.50%	55	1.37%	0	0.00%	95	1.42%
BLACK	520	19.55%	768	19.11%	0	0.00%	1,288	19.27%
HISPANIC	71	2.67%	231	5.75%	0	0.00%	302	4.52%
INDIAN	9	0.34%	11	0.27%	0	0.00%	20	0.30%
OTHER	1	0.04%	5	0.12%	0	0.00%	6	0.09%
UNKNOWN	17	0.64%	43	1.07%	2	40.00%	62	0.93%
WHITE	2,002	75.26%	2,906	72.31%	3	60.00%	4,911	73.47%
<b>TOTAL</b>	<b>2,660</b>	<b>100.00%</b>	<b>4,019</b>	<b>100.00%</b>	<b>5</b>	<b>100.00%</b>	<b>6,684</b>	<b>100.00%</b>

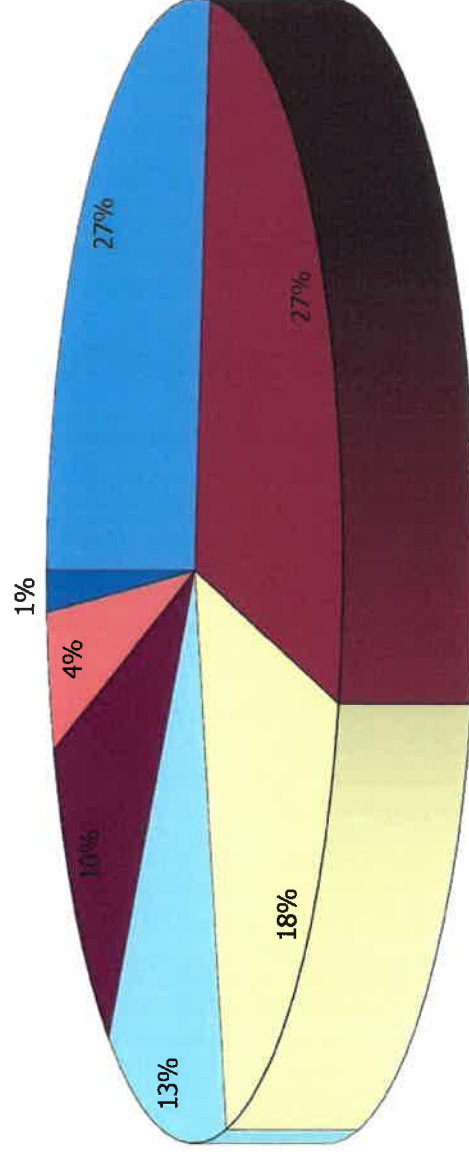
	FEMALE	FEMALE %	MALE	MALE %	UNK	UNK %	TOTAL	TOTAL %
18 - 25	768	28.87%	993	24.71%	1	20.00%	1,762	26.36%
26 - 35	765	28.76%	1,062	26.42%	2	40.00%	1,829	27.36%
36 - 45	447	16.80%	736	18.31%	1	20.00%	1,184	17.71%
46 - 55	330	12.41%	561	13.96%	0	0.00%	891	13.33%
56 - 65	220	8.27%	458	11.40%	0	0.00%	678	10.14%
66 - 75	102	3.83%	159	3.96%	0	0.00%	261	3.90%
OVER 75	28	1.05%	50	1.24%	0	0.00%	78	1.17%
UNK	0	0.00%	0	0.00%	1	20.00%	1	0.01%
<b>TOTAL</b>	<b>2,660</b>	<b>100.00%</b>	<b>4,019</b>	<b>100.00%</b>	<b>5</b>	<b>100.00%</b>	<b>6,684</b>	<b>100.00%</b>

Data Source: Citation City Court database



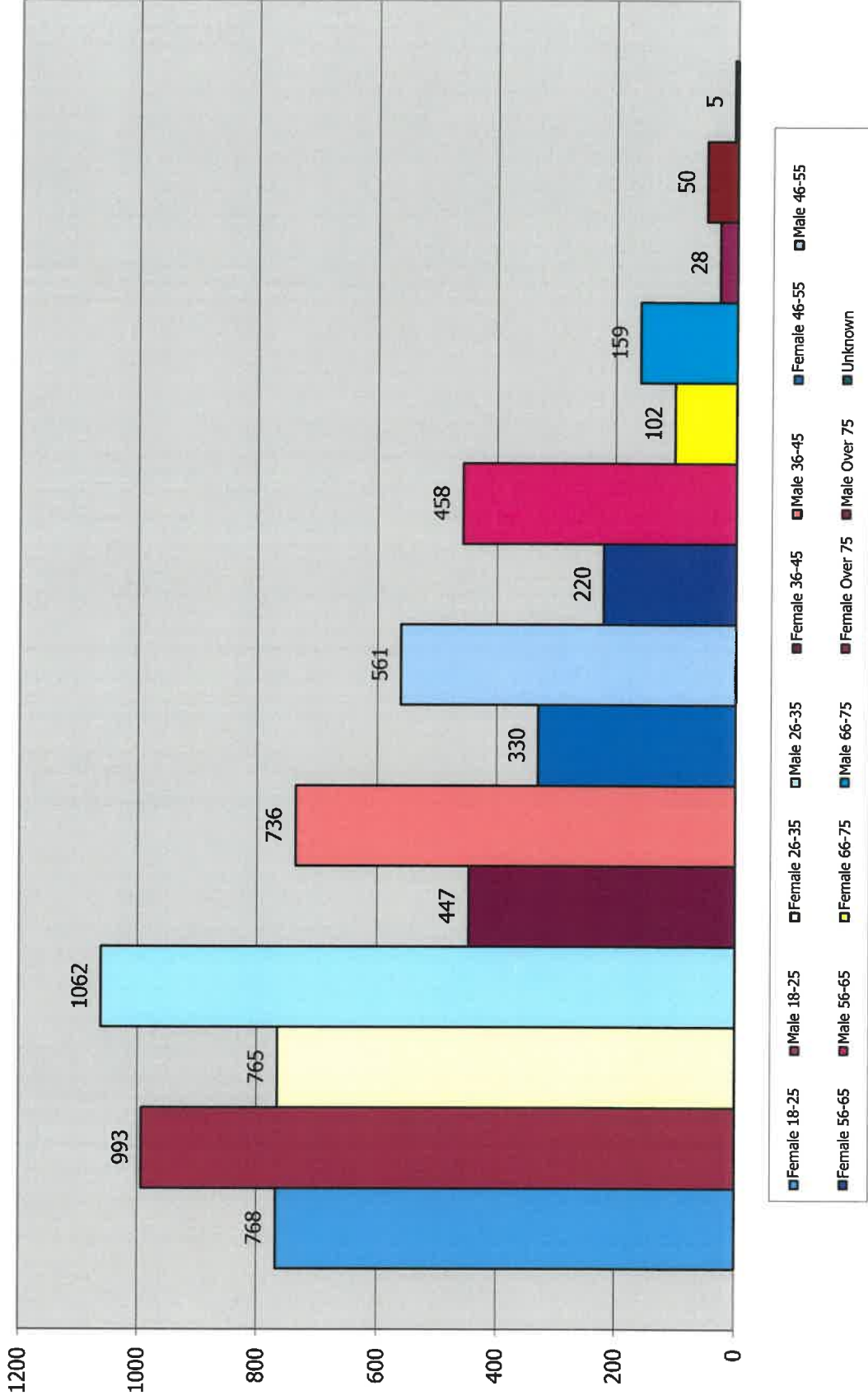


**4TH QUARTER 2018**  
**CITES - COMPARISON BY AGE**  
**Percentages Rounded to Nearest Whole Number**



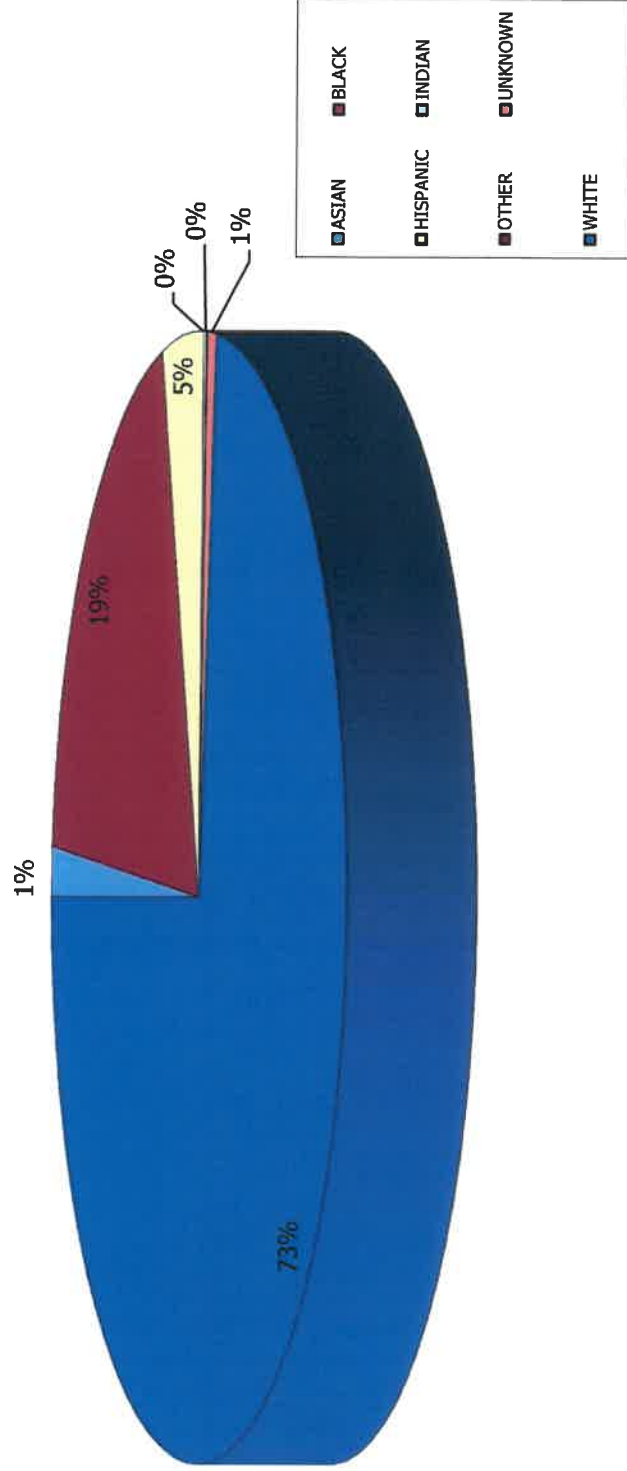


### 4TH QUARTER 2018 CITES - GENDER / AGE



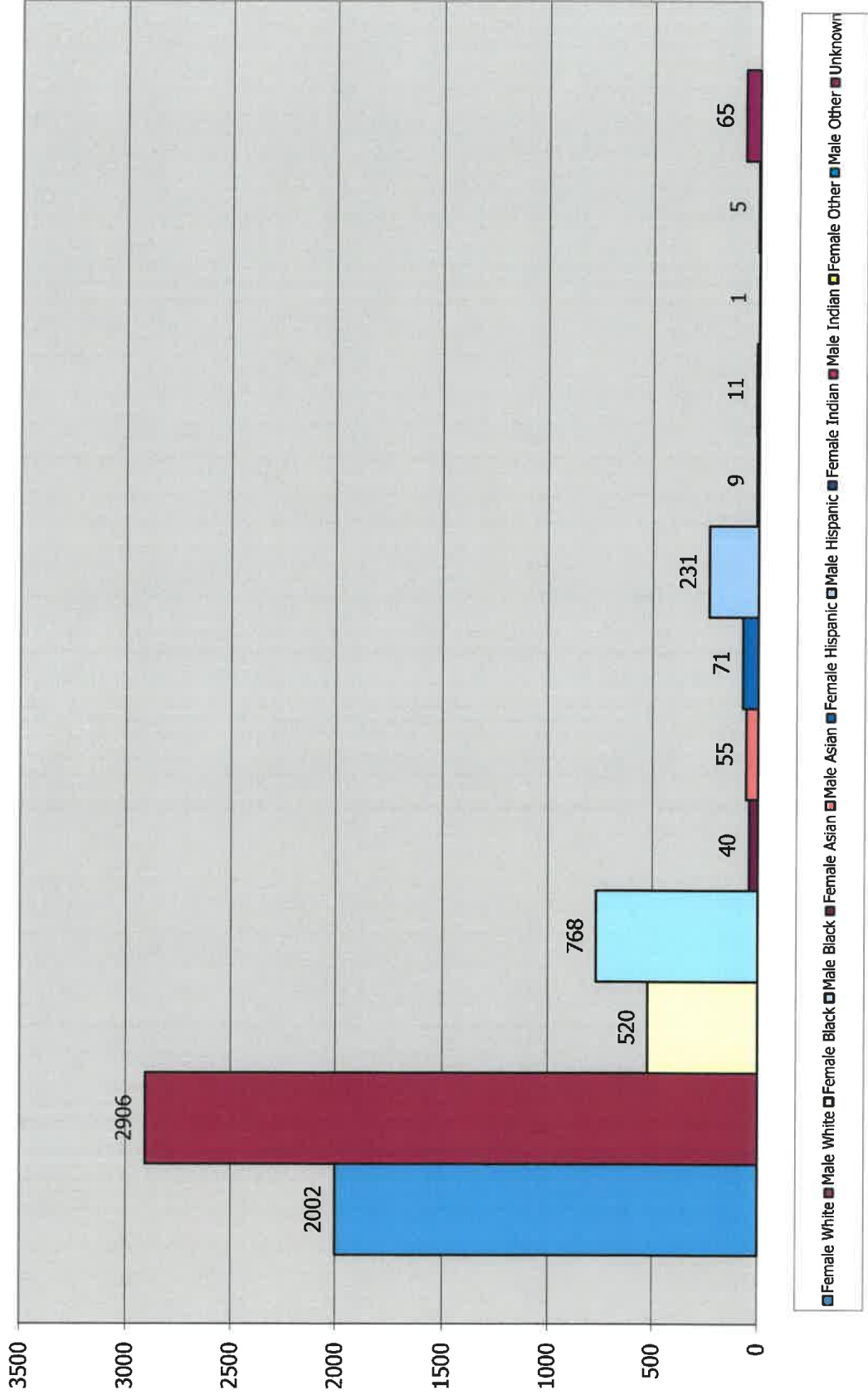


### 4TH QUARTER 2018 CITES COMPARISON BY RACE Percentages Rounded to Nearest Whole Number





### 4TH QUARTER 2018 CITES - GENDER / RACE



**2018 Field Interview Totals  
Race and Gender by Quarter**

	1st Quarter Jan - Mar	2nd Quarter Apr - Jun	3rd Quarter Jul - Sep	4th Quarter Oct - Dec	Total	Percent
<b>Females</b>						
<b>American Indian/Alaskan Native</b>	4	1	0	2	7	0.20%
<b>Asian/Pacific Islander</b>	5	5	5	12	27	0.76%
<b>Black</b>	209	187	149	155	700	19.74%
<b>Native Hawaiian/Pacific Islander</b>	0	0	0	0	0	0.00%
<b>Unknown</b>	2	9	7	4	22	0.62%
<b>White</b>	745	631	661	753	2,790	78.68%
<b>Total</b>	<b>965</b>	<b>833</b>	<b>822</b>	<b>926</b>	<b>3,546</b>	<b>100%</b>

	1st Quarter Jan - Mar	2nd Quarter Apr - Jun	3rd Quarter Jul - Sep	4th Quarter Oct - Dec	Total	Percent
<b>Males</b>						
<b>American Indian/Alaskan Native</b>	7	8	8	15	38	0.50%
<b>Asian/Pacific Islander</b>	7	12	16	22	57	0.76%
<b>Black</b>	718	603	459	890	2,670	35.44%
<b>Native Hawaiian/Pacific Islander</b>	2	0	0	0	2	0.03%
<b>Unknown</b>	2	7	4	9	22	0.29%
<b>White</b>	1,169	1,094	1,060	1,421	4,744	62.98%
<b>Total</b>	<b>1,905</b>	<b>1,724</b>	<b>1,547</b>	<b>2,357</b>	<b>7,533</b>	<b>100%</b>

	1st Quarter Jan - Mar	2nd Quarter Apr - Jun	3rd Quarter Jul - Sep	4th Quarter Oct - Dec	Total	Percent
<b>Male and Female</b>						
<b>American Indian/Alaskan Native</b>	11	9	8	17	45	0.41%
<b>Asian/Pacific Islander</b>	12	17	21	34	84	0.76%
<b>Black</b>	927	790	608	1,045	3,370	30.42%
<b>Native Hawaiian/Pacific Islander</b>	2	0	0	0	2	0.02%
<b>Unknown</b>	4	16	11	13	44	0.40%
<b>White</b>	1,914	1,725	1,721	2,174	7,534	68.00%
<b>Total</b>	<b>2,870</b>	<b>2,557</b>	<b>2,369</b>	<b>3,283</b>	<b>11,079</b>	<b>100%</b>

Compiled by J. Crick, CAU 1/15/19

Data taken from RMS Crystal Reports - Field Interviews - Race and Sex - \*Rpt excludes FI's with unknown gender

### 2018 Field Interviews by Month/Race/Sex

Male Total by Race	Jan	Feb	March	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
American Indian/Alaskan Native	4	1	2	3	3	2	2	3	3	8	3	4
Asian/Pacific Islander	3	2	2	6	4	2	6	5	5	1	15	6
Black	194	255	269	269	174	160	151	158	150	289	289	312
Native Hawaiian/Pacific Islander	0	2	0	0	0	0	0	0	0	0	0	0
Unknown	1	0	1	3	2	2	0	3	1	1	4	4
White	336	404	429	383	404	307	310	400	350	545	468	408
<b>Total by Month</b>	<b>538</b>	<b>664</b>	<b>703</b>	<b>664</b>	<b>587</b>	<b>473</b>	<b>469</b>	<b>569</b>	<b>509</b>	<b>844</b>	<b>779</b>	<b>734</b>

Male Percentage by Race	Jan	Feb	March	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
American Indian/Alaskan Native	0.74%	0.15%	0.28%	0.45%	0.51%	0.42%	0.43%	0.53%	0.59%	0.95%	0.39%	0.54%
Asian/Pacific Islander	0.56%	0.30%	0.28%	0.90%	0.68%	0.42%	1.28%	0.88%	0.98%	0.12%	1.93%	0.82%
Black	36.06%	38.40%	38.26%	40.51%	29.64%	33.83%	32.20%	27.77%	29.47%	34.24%	37.10%	42.51%
Native Hawaiian/Pacific Islander	0.00%	0.30%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Unknown	0.19%	0.00%	0.14%	0.45%	0.34%	0.42%	0.00%	0.53%	0.20%	0.12%	0.51%	0.54%
White	62.45%	60.84%	61.02%	57.68%	68.82%	64.90%	66.10%	70.30%	68.76%	64.57%	60.08%	55.59%

Female Total by Race	Jan	Feb	March	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
American Indian/Alaskan Native	1	1	2	1	0	0	0	0	0	0	1	1
Asian/Pacific Islander	1	3	1	2	3	0	1	3	1	2	7	3
Black	32	68	109	73	60	54	53	54	42	49	52	54
Native Hawaiian/Pacific Islander	0	0	0	0	0	0	0	0	0	0	0	0
Unknown	1	1	0	2	5	2	0	6	1	1	2	1
White	205	272	268	214	250	167	181	259	221	291	220	242
<b>Total by Month</b>	<b>240</b>	<b>345</b>	<b>380</b>	<b>292</b>	<b>318</b>	<b>223</b>	<b>235</b>	<b>322</b>	<b>265</b>	<b>343</b>	<b>282</b>	<b>301</b>

Female Percentage by Race	Jan	Feb	March	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
American Indian/Alaskan Native	0.42%	0.29%	0.53%	0.34%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.35%	0.33%
Asian/Pacific Islander	0.42%	0.87%	0.26%	0.68%	0.94%	0.00%	0.43%	0.93%	0.38%	0.58%	2.48%	1.00%
Black	13.33%	19.71%	28.68%	25.00%	18.87%	24.22%	22.55%	16.77%	15.85%	14.29%	18.44%	17.94%
Native Hawaiian/Pacific Islander	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Unknown	0.42%	0.29%	0.00%	0.68%	1.57%	0.90%	0.00%	1.86%	0.38%	0.29%	0.71%	0.33%
White	85.42%	78.84%	70.53%	73.29%	78.62%	74.89%	77.02%	80.43%	83.40%	84.84%	78.01%	80.40%

Data taken from RMS Crystal Reports - Field Interviews - Race and Sex -  
 \*Rpt excludes FI's with unknown gender