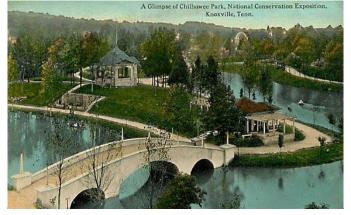


STRATEGIC PLAN RECOMMENDATIONS FOR A FUTURE CHILHOWEE PARK & EXPOSITION CENTER

October 16, 2019







INTRODUCTION: Project Background

- For more than 100 years, Chilhowee Park and Exposition Center has long-served the residents of Knoxville as a productive community asset and an important gathering place.
- Situated adjacent to Zoo Knoxville, Chilhowee Park and Exposition Center contains 81 acres and includes leasehold interests of The Muse, Tennessee Valley Fair, and Golden Gloves Charities.
- A strength of the Park is its appeal to a broad diversity of event and activity types, visitors, user bases, tenants, and industry segments.
- The intent of this strategic planning effort is to provide recommendations that can guide the future direction and growth of Chilhowee Park and Exposition Center and its leaseholders, with consideration of the existing development plans of Zoo Knoxville, Magnolia Avenue corridor, and Burlington redevelopment.
- Project Consulting Team:
 - Conventions, Sports & Leisure International (CSL)
 - Design Innovation Architects (DIA)
 - Sizemore Group (Sizemore)
 - IBI Group (IBI)

INTRODUCTION: Project Approach

- **1. PROJECT EXPERIENCE:** Thousands of projects throughout the country involving event facilities/complexes, parks and greenspaces, recreation facilities, attractions, hospitality and mixed-use developments, and urban planning efforts.
- 2. SITE VISITS & CHARETTES: Local market visits at the outset and throughout the project, including community and site/facility tours, visual inspection of existing facilities and infrastructure, plus concept visioning charettes.
- **3. BENCHMARKING:** Research and analysis of facility data and interviews conducted with 40+ competitive/comparable facilities and projects.
- **4. OUTREACH:** Engagement with 100+ local individuals (stakeholders, user groups, and community members) through open house, focus group, and meeting forums.
- **5. COMMUNITY SURVEY:** An web-based survey was conducted for the purpose of collecting opinions and information from Knoxville residents pertaining to the Recommended Strategic Plan for the Future Use of Chilhowee Park and Exposition Center. A total of 2,009 completed surveys were received.
- 6. TELEPHONE INTERVIEWS: Completed telephone interviews with past, current and new user candidates of a potential redeveloped Chilhowee Park & Exposition Center, representing more than 100 potential events.

INTRODUCTION: Acknowledgements

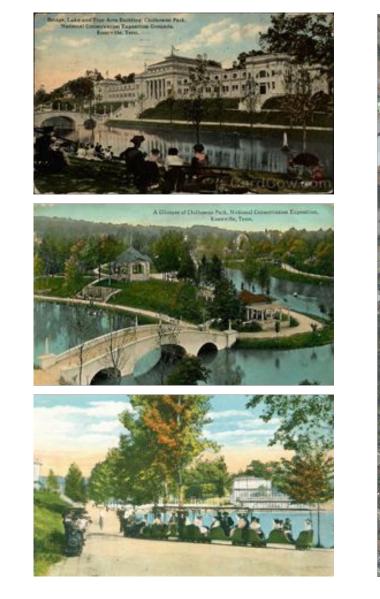
LEADERSHIP, TENANTS	HOSPITALITY	COMMUNITY	MEET
& PARTNERS	& TOURISM	ORGANIZATIONS	& US
 City of Knoxville Knoxville City Council SMG, now ASM Global Spectra KGIS – Knoxville/Knox County Geographic Information System The Muse Tennessee Valley Fair Golden Gloves Boxing Zoo Knoxville 	 Visit Knoxville SMG Sales Team Knoxville Chamber East Tennessee History Center Public Building Authority Knoxville Area Transit Knoxville Botanical Gardens Greater Knoxville Hospitality Association Knoxville/Knox County Planning Knox Heritage Arts and Culture Alliance 	 East Knoxville Business and Professional Association East Knoxville Community Meeting Burlington Residents Association Chilhowee Park Neighborhood Association Town Hall East Parkridge Community Organization 	 ROC Natio Asso Vinta RK G Remove

- AC Entertainment
- Beck Cultural Center

MEETING PLANNERS & USER GROUPS

- ROCCK Racing
- National Street Rod Association
- Vintage Market Days
- RK Gun Shows
- Remote Area Medical

SITUATION ANALYSIS: Chilhowee Park Overview







SITUATION ANALYSIS: Chilhowee Park Flooding











SITUATION **ANALYSIS:** Jacob Building











FRONT VIEW OF BUILDING

JACOB BUILDING

CURRENT USE:	EXHIBITIONS
TOTAL AREA:	57,100 SF
GROUND FLOOR SPACE:	36,600 SF
UPPER FLOOR SPACE:	20,500 SF
CURRENT BUILDING CONDITION:	GOOD
BUILDING CODE ISSUES:	ADA ACCESSIBILITY;
	GUARD AND STAIR RAILINGS
SUSTAINABILITY IMPROVEMENTS NEEDED:	CATERING KITCHEN; ELEVATOR

POTENTIAL FUTURE USES:

SUGGESTED AESTHETIC IMPROVEMENTS: WINDOWS; EXTERIOR & INTERIOR PAINT SCHEME; EXTERIOR & INTERIOR LIGHTINGS; SKYLIGHTS

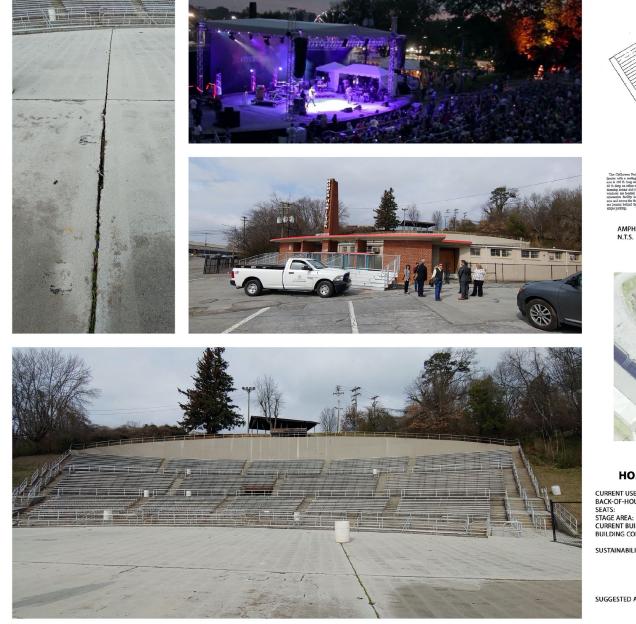
OR ROOF MONITORS

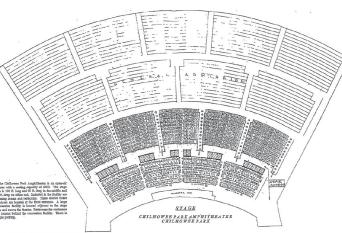
MUSE





SITUATION ANALYSIS: Homer Hamilton Amphitheatre





AMPHITHEATER SEATS LAYOUT N.T.S.



HOMER HAMILTON AMPHITHEATRE

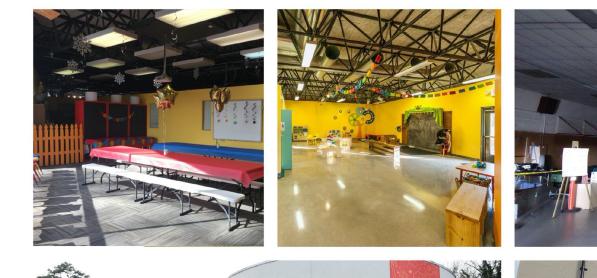
CURRENT USE: OUTDOOR PERFORMANCE VENUE BACK-0F-HOUSE AREA: 3,700 SF 4,500 SF STAGE AREA: 100'x 60' (40' AT ENDS) CURRENT BUILDING CONDITION: FAIR BUILDING CODE ISSUES: ADA ACCESSIBILITY; GUARD AND RAILINGS SUSTAINABILITY IMPROVEMENTS NEEDED: BACK-0F-HOUSE TOTAL RENOVATION; COVERED STAGE; LIGHTING & SOUND CONTROL PLATFORM; SEAT BENCH; S EATING AREA PAINT; LIGHTING & SOUND CONTROL PLATFORM; SEAT BENCH; S EATING AREA PAINT; LIGHTING & SOUND CONTROL PLATFORM; SEAT BENCH; S SUGGESTED AESTHETIC IMPROVEMENTS: PAINT RED BRICK OR RESURFACE WITH ALTERNATE MATERIAL; PARK THEME DESIGN







SITUATION **ANALYSIS:** Kerr and Muse **Buildings**









MUSE BUILDING

MUSE (YOUTH EDUCATION) 10,800 SF (4,000 SF EXHIBIT SPACE) CURRENT USE: TOTAL AREA: CURRENT BUILDING CONDITION: GOOD BUILDING CODE ISSUES: ADA ACCESSIBILITY; IMPROVE ENTRANCE DROP-OFF/ SUSTAINABILITY IMPROVEMENTS NEEDED: PICK-UP AREA SUGGESTED AESTHETIC IMPROVEMENTS: EXTERIOR IMAGE; LIGHTING; FRONT STAIRS; FENCING



KERR BUILDING -- "ACE" MILLER GOLDEN GLOVES ARENA

CURRENT USE:

GROUND FLOOR AREA: CURRENT BUILDING CONDITION: BUILDING CODE ISSUES: SUSTAINABILITY IMPROVEMENTS NEEDED:

BOXING TRAINING & TOURNAMENTS; EXHIBITIONS; YOUTH DEVELOPMENT 16.000 SF FAIR ADA ACCESSIBILITY; BUILDING ENVELOP IMPROVEMENTS; **GENERAL INTERIOR IMPROVEMENTS;** TOILET/LOCKER ROOM IMPROVEMENTS; NEW HVAC; NEW LIGHTING; FOOD SERVICES IMPROVEMENT SUGGESTED AESTHETIC IMPROVEMENTS: EXTERIOR IMAGE; PARK THEME DESIGN







STRATEGIC PLAN RECOMMENDATIONS FOR A FUTURE CHILHOWEE PARK & EXPOSITION CENTER Page 9

SITUATION ANALYSIS: Fair Office Building









→ PARK ENTRANCE

TENNESSEE VALLEY FAIR OFFICE BUILDING

		/ //
CURRENT USE:	OFFICE	///
TOTAL AREA:	5,000 SF	100
GROUND FLOOR AREA:	2,500 SF	PDS
UPPER FLOOR AREA:	2,500 SF	200 01
CURRENT BUILDING CONDITION:	FAIR	NA
BUILDING CODE ISSUES:	ADA ACCESSIBILITY;	700
SUSTAINABILITY IMPROVEMENTS NEEDED:		183
	MECHANICAL, ELECTRICAL, PLUMBING	7 28
	IMPROVEMENTS	150/5
SUGGESTED AESTHETIC IMPROVEMENTS:	TOTAL IMAGE CHANGE	XXX



SITUATION ANALYSIS: Livestock Barns & Facilities



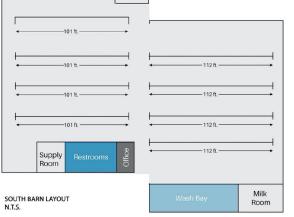


			Electrical	
	9	5 ft		₩ ₩ ₩ ₩ ₩
Storage	Supply Room	Restrooms	Office	
		Wash Bay		↓ 85 ft. →
NORTH BARN N.T.S.	LAYOUT			





NORTH BARN



Electrical

LIVESTOCK BARNS

CURRENT USE:

BUILDING AREAS: NORTH BARN:

SOUTH BARN: PAVILION:

BUILDING CODE ISSUES:

SOUTH BARN

MULTI-PURPOSE SHED

LIVESTOCK EXHIBITIONS; OFF-SEASON RC MODEL CAR RACING 23,165 SF 31,476 SF 10,650 SF W/ SEATING FOR 1,000 MULTI-PURPOSE SHED: 7,296 SF 70,000 SF TOTAL COVERED FLOOR AREA: CURRENT BUILDING CONDITION: FAIR ADA ACCESSIBILITY; NEW GUTTERS & DOWNSPOUTS; SUSTAINABILITY IMPROVEMENTS NEEDED: DRAINAGE AWAY FROM BUILDING; REPLACE CLAY FLOOR WITH DUSTLESS MATERIAL; IMPROVED LIGHTING SUGGESTED AESTHETIC IMPROVEMENTS: PARTIAL OR FULL ENCLOSURE; PARK THEME DESIGN; LIGHTING





STRATEGIC PLAN RECOMMENDATIONS FOR A FUTURE CHILHOWEE PARK & EXPOSITION CENTER Page 11

SITUATION ANALYSIS: Bandstand & Lakeside Amphitheatre





LAKESIDE AMPHITHEATRE

 CURRENT USE:
 OUTDOOR PERFORMANCE VENUE

 COVERED AREA:
 300 SF

 AMPHITHEATRE AREA:
 5,000 SF

 CURRENT BUILDING CONDITION:
 FAIR

 BUILDING CODE ISSUES:
 NONE

 SUSTAINABILITY IMPROVEMENTS NEEDED:
 LIGHTING

 SUGGESTED AESTHETIC IMPROVEMENTS:
 PAINT SCHEME; STAIN CONCRETE







BANDSTAND

 CURRENT USE:
 WEDDINGS

 COVERED AREA:
 1,400 SF

 CURRENT BUILDING CONDITION:
 GOOD

 BUILDING CODE ISSUES:
 ADA ACCESSIBILITY;

 SUSTAINABILITY IMPROVEMENTS NEEDED:
 LIGHTING

 SUGGESTED AESTHETIC IMPROVEMENTS:
 FESTIVE LIGHTING







SITUATION **ANALYSIS:** Main Campus & Midway Pavilions



CURRENT USE: COVERED AREA: CURRENT BUILDING CONDITION: GOOD BUILDING CODE ISSUES: SUSTAINABILITY IMPROVEMENTS NEEDED: NEW ROOF; LIGHTING SUGGESTED AESTHETIC IMPROVEMENTS: PARK THEME DESIGN; PAINT SCHEME

PICNIC SHELTER AND RESTROOMS 3,600 SF + 1,300 SF ADA ACCESSIBILITY;



CURRENT USE: COVERED AREA: CURRENT BUILDING CONDITION: PICNIC SHELTER AND RESTROOMS 1,700 SF + 2,200 SF GOOD NONE SUSTAINABILITY IMPROVEMENTS NEEDED: SIGNAGE IMPROVEMENT; NEW ROOF; LIGHTING SUGGESTED AESTHETIC IMPROVEMENTS: PARK THEME DESIGN; PAINT SCHEME

BUILDING CODE ISSUES:



SITUATION ANALYSIS: Chilhowee Park Historical Operations

NUMBER OF UTILIZAT	ION DAY	S BY TY	PE
Banquet	12	22	20
Community/Civic	45	43	18
Concert	4	3	4
Festival	5	78	3
Livestock	17	19	22
Meeting/Conference	18	15	46
Non-Tenant Sport	19	17	21
Public Show	53	47	50
SMERF	29	26	37
TN Valley Fair	23	23	23
TOTAL	225	293	244
R.O.C.C.K Racing	93	195	4
	FY 2017	FY 2018	FY 2019

	FY 2017	FY 2018	FY 2019
FINANCIAL OPERATIONS			
Operating Revenues:			
Facility rent	\$162,492	\$301,166	\$136,970
Food service (net)	9,738	26,407	10,186
Contract service/other	29,547	(57,415)	32,657
Subtotal	\$201,777	\$270,158	\$179,813
Operating Expenses:			
Salaries and benefits	\$515,910	\$595,706	\$626,695
Contract labor	20,000	(10,443)	988
Utilities	203,120	216,226	204,610
Repair & maintenance	114,949	109,689	59,433
General & administrative	33,957	34,745	29,345
Supplies	18,423	50,329	29,046
Insurance	40,833	32,968	43,581
Subtotal	\$947,192	\$1,029,220	\$993,698
Net Operating Deficit	(\$745,415)	(\$759,062)	(\$813,885)



MARKET DEMAND: Outreach, Interviews & Surveys

Page 15

- 4 visits to Knoxville by the Project Team, including site/facility tours, visual inspection of existing facilities and infrastructure, plus visioning and design charettes.
- **100+** local Knoxville area individuals participated in open house, focus group and meeting forums. Individuals included project stakeholders, user groups, and community members.
- 2,009 completed surveys received from an online community survey designed to collect opinions and information from Knoxville residents concerning the future of Chilhowee Park & Exposition Center.
- 20 completed telephone interviews were conducted with representatives of current/past user groups of Chilhowee Park & Exposition Center.
- 100+ events represented by promoters/planners contacted as part of a telephone survey of potential new event users of Chilhowee Park & Exposition Center.

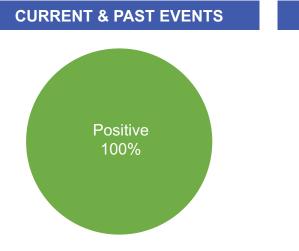








MARKET DEMAND: Event User Groups



- Most were interested in preserving Chilhowee Park's ability to accommodate a diversity of event types at affordable price points.
- Many mentioned favorable opinions of and experience with Chilhowee Park management and staff.
- Nearly all believed that renovations and improvements to Chilhowee Park facilities are needed.

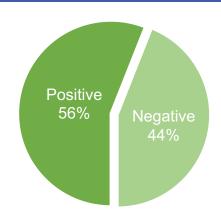
 Many expressed the opinion that Knoxville is too far away from their typical event attendees and participants.

NEW EVENTS (LIVESTOCK)

Positive

33%

- A number of groups felt the Chilhowee Park site was too small and the environment too urban to be a good fit for their events.
- Of those who were interested in a Chilhowee Park location, facilities & stalling needs would reflect a larger site than available.



NEW EVENTS (FLAT FLOOR)

- Some felt the Chilhowee Park location had interesting potential, should new/improved facilities be developed.
- Jacob Building was inadequate for most, in terms of square footage, level of finish, loading, amenities, and/or lack of subdivisibility.
- A modern, low-finish, flexible, multipurpose building was the concept that appealed to many of the respondents.



MARKET DEMAND: Community Survey

INTEREST IN IMPROVING SPECIFIC CHILHOWEE PARK SPACES

On 1 to 5 Scale, with 1 = Low Interest, 5 = High Interest

	Avg Score
Green Spaces/Lake/Outdoor Leisure Areas	4.19
The Muse (Children's Museum)	3.84
Jacob Building (primary indoor event facility)	3.73
Parking	3.72
Homer Hamilton Amphitheater	3.46
Ingress/Egress/Circulation	3.45
Ag. Pavilions & Fair/Livestock Facilities	3.29
Kerr Building (Golden Gloves)	2.93

INTEREST IN ATTENDING/PARTICIPATING IN SPECIFIC EVENTS & ACTIVITIES

On 1 to 5 Scale, with 1 = Low Interest, 5 = High Interest

EVENT / ACTIVITY	Avg Score
Festivals	4.11
Farmer's Market/Flea Market	3.99
Concerts	3.80
Fair	3.74
Family Shows	3.62
Civic/Community Events	3.52
Walking/Running	3.32
Consumer Shows/Exhibitions	3.25
Sports Games/Exhibitions	3.18
Continuing Education	3.13
Conventions/Conferences	3.06
Livestock/Small Animal Shows	2.95
Rodeos/Horse Shows	2.93
Meetings/Banquets/Receptions	2.84
Ice Sports & Recreation	2.80
Fitness, Weightlifting, Exercise	2.50
Gymnastics	2.45
Basketball	2.36
Volleyball	2.20
Boxing/MMA	2.07
E-Sports (electronic sports/videogaming events)	1.94





MARKET DEMAND: Community Survey

IMPORTANCE / PRIORITY OF IMPROVING SPECIFIC CHILHOWEE PARK CHARACTERISTICS On 1 to 5 Scale, with 1 = Low Importance, 5 = High Importance

	Low				High	
	1	2	3	4	5	Avg Score
Park & green spaces	3.0%	3.1%	11.9%	19.1%	59.9%	4.34
Walking trails/paths	4.1%	5.3%	12.5%	20.6%	54.1%	4.19
Quality facilities & amenities	3.1%	3.8%	13.2%	27.9%	48.6%	4.19
Landscaping & site beautification	3.5%	4.2%	15.4%	28.3%	45.5%	4.12
Lakes, ponds & water features	4.3%	5.5%	16.6%	24.7%	45.9%	4.05
Covered spaces (pavilions & gazebos)	3.4%	5.1%	18.5%	29.8%	40.3%	4.02
Accessibility to site & entry/exit points	5.0%	6.2%	15.8%	26.0%	43.4%	4.00
Parking offerings	7.3%	9.8%	22.6%	24.6%	32.4%	3.67
Concessions & food/beverage offerings	8.0%	13.3%	24.8%	26.9%	23.7%	3.47
Connectivity to surrounding neighborhoods	19.5%	13.4%	19.3%	18.6%	24.0%	3.15
Retail offerings	24.8%	21.5%	25.4%	13.8%	10.3%	2.62

PROGRAM & STRATEGY: Recommended Approach

- The recommended strategy focuses around the following principles:
 - 1. Embracing Chilhowee Park's history through a restoration of the natural beauty of its outdoor spaces, facilities and amenities.
 - 2. Improving year-round community and neighborhood accessibility of Chilhowee Park.
 - 3. Developing targeted new event facilities that serve important community needs and drive year-round activity and visitation to Chilhowee Park.
 - 4. Collaborating synergistically with private partners, such as Zoo Knoxville, the Muse and/or private mixed-use developers to enhance the quality of the sub-destination and overall visitor draw.
- Importantly, detailed investigation of the stormwater/flooding problems impacting the site and watershed is needed. Implementation of a comprehensive solution to appropriately mitigate the core issues causing flooding at Chilhowee Park will be necessary before investment is made on a major improvement project such as that recommended in this Strategic Plan.



PROGRAM & STRATEGY: Core Facility Recommendations

AMPHITHEATER

- An iconic, new, state-of-the-industry amphitheater that embraces Lake Ottosee, the natural park setting, interstate visibility, and proximity to Zoo Knoxville.
- 3,500 fixed seats. Lawn seating at inclined slope to bring capacity to 7,500.
- Permanent stage with modern rigging grid. Covered stage.
- Modern support space, including 1 star dressing room + 3 additional dressing rooms, plus restrooms, concessions and ticket/box office.
- 1,900 parking spaces needed nearby.

MULTI-USE FACILITY

- A new, state-of-the-industry multipurpose facility. Would replace the Jacob Building as the primary indoor event venue at Chilhowee Park, plus house Golden Gloves and Park administrative offices.
- 30,000 square feet of Exhibit Space. Concrete floor, column-free, subdividable, 30-foot ceiling.
- 6,500 square feet of Meeting Space. Carpeted, subdividable.
- 15,000 square feet for Golden Gloves primary activity/training space.
- 2,500 square feet of Admin Office space.
- 91,800 square feet of gross facility space.

JACOB BUILDING

- Repurposed for an alternate use, such as the Muse or other museum/attraction.
- No significant improvements to be assumed to the structure for this Strategic Planning exercise.



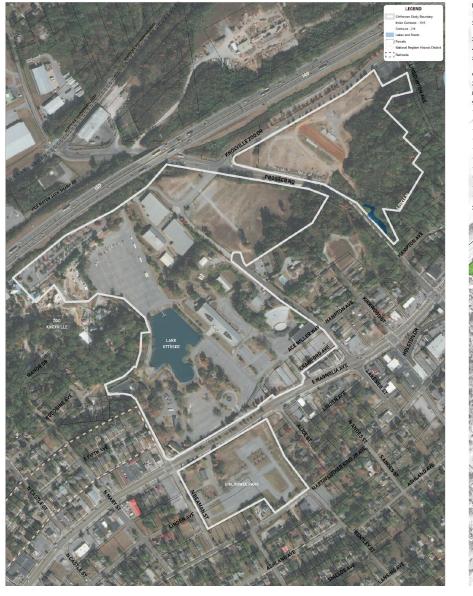


PROGRAM & STRATEGY: Recommended Master Plan Concept





PROGRAM & STRATEGY: Site Transformation







PROGRAM & STRATEGY: Concept View Facing North





PROGRAM & STRATEGY: Concept View Facing South





PROGRAM & STRATEGY: Concept View of Amphitheater





PROGRAM & STRATEGY: Concept View of Boat House





PROGRAM & STRATEGY: Concept View of Greenway





PROGRAM & STRATEGY: Precedent Imagery

A Glimpse of Chilhowee Park, National Conservation Exposition, Knoxville, Tenn.



1911 CHILHOWEE PARK VIEW



1911 OTTOSEE LAKE



BOATHOUSE



SPECIALTY USE



PROGRAM & STRATEGY: Precedent Imagery





AMPHITHEATER



MIXED USE

EXHIBITION HALL

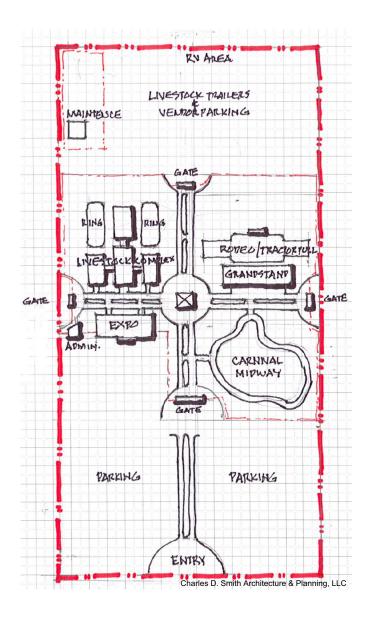


RESIDENTIAL



PROGRAM & STRATEGY: TN Valley Fair Opportunity

- To more efficiently utilize land area and to maximize the year-round market and economic opportunity at Chilhowee Park, the recommended Strategic Plan would involve a relocation of the Tennessee Valley Fair to an alternate site.
- Recognizing the long-standing history and community importance of the Tennessee Valley Fair, it is recommended that any ultimate master plan and funding strategy for improvements at Chilhowee Park also include the identification of a financiallyviable path forward that would allow Fair owners and stakeholders to continue producing the Fair in Knoxville at an alternate site.
- An alternate site could create an opportunity for an enhanced, higher performing fairgrounds product. A new location with more appropriate facilities could lead to a significantly-increased ability to accommodate year-round livestock, agricultural and equestrian activity than presently exists at Chilhowee Park.





PROGRAM & STRATEGY: TN Valley Fair Opportunity

Hypothetical Redeveloped Fairgrounds:

- Expo Buildings/Barns:
 - 1 @ 40,000SF (concrete floor, enclosed)
 - 4 @ 15,0000SF to 25,000SF each (dirt, could be covered/open-sided)
- Outdoor Arena:
 - 4,000-5,000 covered grandstand-type bench seats on one side
 - 300'x150' ring for rodeo plus ability to convert for concerts & tractor pulls
- Outdoor warm ups:
 - 2 @ 250'x125' rings
- Midway (asphalt), Admin Offices & Maintenance Buildings
- Parking & RV:
 - 5,000+ spaces (paved + gravel/grass)
- Site Acreage:
 - 90-100 acres
- Order-of-Magnitude Construction Costs (excluding site):
 - \$20-25 million



PROGRAM & STRATEGY: Construction & Operations

PRELIMINARY CONSTRUCTION & OPERATING COSTS				
	Low	High		
CONSTRUCTION COSTS				
Amphitheater	\$15,960,000	\$26,600,000		
Multipurpose Building	\$24,418,800	\$30,523,500		
Parking Structure	\$31,122,000	\$38,902,500		
Softscape/Features	\$10,000,000	\$15,000,000		
TOTAL	\$81,500,800	\$111,026,000		

Note: Does not include flood/stormwater mitigation costs.

	Low	High
ANNUAL OPERATING PROFIT/LOS	S	
Amphitheater	\$200,000	\$500,000
Multipurpose Building	(\$500,000)	(\$200,000)
Parking	\$0	\$300,000
Outdoor Events	(\$50,000)	\$100,000
TOTAL	(\$350,000)	\$700,000
Existing Chilhowee Park	(\$800,000)	(\$800,000)
INCREMENTAL	\$450,000	\$1,500,000



PROGRAM & STRATEGY: Alternate Improvements

IMPROVEMENTS RECOMMENDED IF STRATEGIC PLAN IS NOT PURSUED

IN CURRENT CAPITAL IMPROVEMENT BUDGET	
Repaint barns and replace gutters/downspouts	\$60,000
Paint exterior of Administrative Office	\$30,000
Paint interior of Jacob Building	\$50,000
TOTAL BUDGETED IMPROVEMENTS	\$140,000
ADDITIONAL ITEMS FOR CONSIDERATION BASED ON COMMUNITY SURVEY	¢500.000
Clean/dredge Lake Ottosee	\$500,000
Repave and stripe Parking Lots	\$1,000,000
Improve tree canopy/hardscape at Midway to enhance for festivals/markets/concerts	\$500,000
Replace bathrooms at Midway	\$750,000
Design and create greenway loop/painted trail on pavement for daily use	\$50,000
Improve exterior building, parking and path lighting	\$200,000

COMBINED TOTAL

Improve traffic flow—particularly near the Muse

Enhance park ingress/egress and signage

TOTAL PROPOSED IMPROVEMENTS

\$3,490,000

\$100,000

\$250,000

\$3,350,000







